

BNSSG CCG Governing Body Meeting

Date: Tuesday 1st May 2018

Time: 1.30pm

Location: The Winter Gardens Pavilions, Weston College, 2 Royal Parade, Weston Super Mare BS23 1AJ

Agenda item: 7.3

Report title: NHSE Operational Planning Guidance 2018/19

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Report Sponsor: Lisa Manson, Director of Commissioning

1. Purpose

This paper is to present the refreshed BNSSG Operational Plan 2017-19 to Governing Body members for approval.

2. Recommendations

The Governing Body is asked to review and approve BNSSG Operational Plan 2017-19 refreshed for 2018/19.

3. Background

As presented to GB members at their March 2018 meeting, the background to the national planning guidance is as follows.

NHS England published its Five Year Forward View in 2014, which described how the NHS needed to become more sustainable in order to survive the anticipated challenges over the coming five years.

Building on this, in December 2015 NHS England published further guidance called "Delivering the Forward View: NHS planning guidance 2016/17 – 2020/212. This guidance comprehensively set out a number of aims, must do's and elements which NHS organisations must deliver against to enable them to become sustainable and transformational organisations by 2021. The required response was the same as the previous year, with the production of two separate but connected plans:

- a five year Sustainability and Transformational Plan (STP), place based and driving the Five Year Forward View; and
- a one year Operational Plan for 2016/17, organised but consistent with the emerging STP.

On 31 March 2017, NHS England published updated guidance in the form of 'Next Steps on the Five Year Forward View'. This provided a review of nationwide progress toward delivering the Five Year Forward View (FYFV) published in 2014, and set out priorities for its delivery as part of the next phase in 2017.

In September 2016 NHS England and NHS Improvement published operational and contracting planning guidance. For the first time, the planning guidance covered two financial years 2017/18 and 2018/19, to provide greater stability and support transformation. This was underpinned by a two-year tariff and two-year NHS Standard Contract.

On 5 February 2018 NHS England and NHS Improvement published refreshed planning guidance titled Refreshing NHS Plans for 2018/19 setting out their expectations for commissioners and providers in updating their operational plans for 2018/19.

4. National Expectations

The NHS already has two-year contracts and improvement priorities set for the period 2017/19. As described earlier, these were based on the NHS Operational Planning and Contracting Guidance 2017-2019 published in September 2016 and reflected in the March 2017 document Next Steps on the NHS Five Year Forward View.

In line with the priorities set out by the NHS England Board on 30 November 2017, for 2018/19 investment is protected in mental health, cancer services and primary care in line with the available resources and agreed plans.

There is a continued commitment to deliver the cancer waiting time standards, achievement by each and every CCG of the Mental Health Investment Standard, service expansions set out by the Mental Health Taskforce and General Practice Forward View commitments, consistent with the expectations already set out in the 2017-19 planning guidance.

Given that two-year contracts are in place, 2018/19 will be a refresh of plans already prepared. This will enable organisations to continue to work together through STPs to develop system-wide plans that reconcile and explain how providers and commissioners will collaborate to improve services and manage within their collective budgets.

Energies must remain focused on improving the quality of care for patients and maintaining financial balance, whilst working in partnership to strengthen the sustainability of services for the future.

5. System working and impact on BNSSG STP

There are clear expectations outlined in the guidance with regard to STPs.

In 2018/19, we expect all STPs to take an increasingly prominent role in planning and managing system-wide efforts to improve services. STPs should:

- ensure a system-wide approach to operating plans that aligns key assumptions between providers and commissioners which are credible in the round;
- work with local clinical leaders to implement service improvements that require a system-

wide effort; for example, implementing primary care networks or increasing system-wide resilience ahead of next winter;

- identify system-wide efficiency opportunities such as reducing avoidable demand and unwarranted variation, or sharing clinical support and back office functions;
- undertake a strategic, system-wide review of estates, developing a plan that supports investment in integrated care models, maximises the sharing of assets, and the disposal of unused or underutilised estate; and
- take further steps to enhance the capability of the system including stronger governance and aligned decision-making, and greater engagement with communities and other partners, including where appropriate, local authorities. STPs should also take steps to resource their own 'infrastructure'. Although these should be mainly drawn from their constituent organisations, NHS England will be making a further non-recurrent allocation within each STP to support its leadership in 2018/19 on the same basis as last year.

6. Plan Submissions

All commissioners (CCGs and direct commissioning including specialised) and all providers were required to submit a full suite of operating plan returns to the deadlines in the national timetable (see below); and also adhere to the contract variation deadlines and processes. Technical planning guidance will be updated to support the submission of templates to ensure plans are completed on a consistent basis and to a high standard. The data collected will be used to inform decision making and will also form the plan against which 2018/19 delivery is judged. All organisations must ensure submissions are accurate, detailed and consistent with their Board approved plans.

Commissioners were required to submit final commissioner operating plan updates, using the financial, performance activity and milestone plan templates. These submissions took place on 30 April, submit to approval of Governing Body on 1 May 2018.

Timetable Item	Date
ICS system control total changes and assurance statement submitted	By 1 March 2018
Local decision to enter into mediation for 2018/19 contract variations	2 March 2018
Draft 2018/19 Organisational Operating Plans submitted	8 March 2018
Draft 2018/19 STP Contract and Plan Alignment template submitted	8 March 2018
National deadline for signing 2018/19 contract variations and contracts	23 March 2018
2018/19 Expert Determination paperwork completed and shared by all parties	27 April 2018
Final Board or Governing Body approved Organisation Operating Plans submitted	30 April 2018
2018/19 Winter Demand & Capacity Plans submitted	30 April 2018
Final 2018/19 STP Contract and Plan Alignment template submitted	30 April 2018

Final date for experts to notify outcome of determinations for 2018/19 update	8 June 2018
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7. BNSSG system priorities

The BNSSG STP continues to work together to develop saving opportunities that generate system benefits. There are four key areas which are being explored:-

- Length of stay
- Mental health
- Outpatients
- Urgent care

These areas complement the national priorities as described in NHSE and NHSI guidance, and will be fed into the BNSSG CCG plan submission.

BNSSG CCG priorities can be found in the plan on a page as outlined in appendix 2.

8. Next Steps

Governing Body to approve the BNSSG Operational Plan, noting the plan was submitted to NHSE on 30 April 2018 subject to approval by Governing Body

9. Financial resource implications

The resources available to CCGs will be increased nationally by £1.4 billion, principally to fund realistic levels of emergency activity in plans, the additional elective activity necessary to tackle waiting lists, universal adherence to the Mental Health Investment Standard and transformation commitments for cancer services and primary care.

This additional investment will be made available in the following ways:

- the requirement for CCGs to underspend 0.5% of their allocations has been lifted for 2018/19, releasing £370 million of CCGs' resources to fund local pressures and transformation priorities. The requirement to use a further 0.5% of CCGs' allocations solely for non-recurrent purposes has also been lifted;
- £600 million will be added to CCG allocations for 2018/19 (which otherwise remain unchanged), distributed in proportion to CCGs' target allocations (which have been updated to reflect the latest population estimates and other data)¹; and
- a new £400 million Commissioner Sustainability Fund (CSF) will be created, partly mirroring the financial framework for providers, to enable CCGs to return to in-year financial balance, whilst supporting and incentivising CCGs to deliver against their financial control totals.

The national allocations can be found [here](#) the impact for BNSSG has been assessed by the finance team and reported separately,

At its meeting in March, Governing Body members agreed to delegate approval of the final plan submission to the Strategic Finance Committee meeting in April to allow sign off before the 30th April deadline.

10. Legal implications

Not explored in this paper

11. Risk implications

Risk and mitigations are considered within the operational plan

12. Implications for health inequalities

Implications of health inequalities are considered within the operational plan.

13. Implications for equalities (Black and Other Minority Ethnic/Disability/Age Issues)

Work on developing an equality impact assessment will be undertaken to inform the necessary service changes and commissioning plans.

14. Consultation and Communication including Public Involvement

Delivery of the plan and connected change programme will require appropriate engagement and consultation with stakeholders including meeting any statutory requirements. This is being developed as part of the engagement strategy

15. Appendices

Appendix 1 BNSSG Operational Plan 2017-19 (refreshed)

Appendix 2 BNSSG CCG plan on a page 2017 – 19

Appendix 3 Winter demand and capacity plan