

# Primary Care Commissioning Committee

Date: 31<sup>st</sup> July 2018

Time: 9.00-11.10am

Location: Vassall Centre, Gill Avenue, Bristol, BS16 2QQ

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## Agenda number: 6

### Report title: Progress Report on Review of Local Enhanced Services

Report Author: Jenny Bowker, Head of Primary Care Development

Report Sponsor: Martin Jones, Medical Director – Commissioning & Primary Care

#### 1. Purpose

This paper seeks Primary Care Commissioning Committee (PCCC) approval for the approach to Local Enhanced Services in 2018/2019, pending the move to new arrangements arising from the review in 1<sup>st</sup> April 2019. The paper also seeks to update the PCCC on the progress of the LES review.

#### 2. Recommendations

The PCCC is asked to approve the following recommendations:

- Practices are formally notified of the CCG's intention to extend existing Enhanced Services until 31<sup>st</sup> March 2019
- Practices in Bristol and South Gloucestershire are provided with a revised offer for the Bristol Primary Care Agreement and South Gloucestershire Compact for the period November 2018 to March 2019
- Practices are provided with contracts for all LES by the end September for 2018/2019

PCCC is asked to note the progress of the review of Local Enhanced Services in Appendix A.

#### 3. Executive Summary

The first phase of the LES review has been completed and a desk top review has developed recommendations for the future of these LES and the outputs of these were supported at the June Primary Care Commissioning Committee. A progress report on the development of the review is attached at Appendix A.

This paper seeks support from the PCCC to confirm the in-year 2018-19 position for Local Enhanced Services. All existing Local Enhanced Services had been guaranteed to continue until 30<sup>th</sup> September 2018 and we need to clarify the position to practices for the remainder of the financial year.

#### **4. Financial resource implications**

The existing enhanced services are within existing budget allocations. The revised proposal for the Bristol Primary Care Agreement and South Gloucestershire Compact release in-year savings to the CCG of circa £220k. Practices will be sent an individual statement setting out their impact. The average in-year reduction of income for practices in Bristol and South Gloucestershire arising from the proposal is £3.1k compared to last year. The analysis of the financial impact to the CCG arising from the review recommendations for April 2019 will be presented to the PCCC at the September PCCC meeting.

#### **5. Legal implications**

There are no legal implications arising from this paper.

#### **6. Risk implications**

These proposals have been developed to balance the need to start to transition to new arrangements whilst reducing the risk to individual practices. They also provide 3 months notice in full before they impact on practices and they provide clarity to practices for this financial year.

#### **7. Implications for health inequalities**

There are no anticipated implications for health inequalities arising from this paper. The review of LES seeks to develop a consistent offer across BNSSG.

#### **8. Implications for equalities (Black and Other Minority Ethnic/Disability/Age Issues)**

There are no anticipated implications for equalities arising from this paper.

## **9. Implications for Public Involvement**

There are no requirements for public involvement arising from this paper.

## Agenda item: 6

# Report title: Progress Report on Review of Local Enhanced Services

### 1. Proposal for Local Enhanced Services 2018/2019

PCCC is asked to support the recommendation that the following enhanced services are extended to continue until 31<sup>st</sup> March 2019 to support the planning time needed to develop new aligned specifications in place for April 2019:

- Near Patient Testing
- Anticoagulation
- Supplementary Services
- Care Homes with and without nursing
- Insulin initiation
- DVT trial
- Dementia
- Minor Injuries

PCCC is asked to support the recommendation that 3 months of notice is provided to practices from 1<sup>st</sup> August 2018 for the South Gloucestershire Compact and Bristol Primary Care Agreement and that a revised offer is given to practices in South Gloucestershire and Bristol to cover the last 5 months of the financial year (November to March). The rationale for this is that:

- The desk top review concluded that whilst these agreements had supported transformation it was difficult to demonstrate value for money and the offer was inequitable as no such offer is in place in North Somerset. We therefore recommended that these enhanced services cease and be replaced by phase 3 of the Locality Transformation Scheme (LTS) across BNSSG
- This will support phasing of new payment arrangements which will take effect from 1<sup>st</sup> April 2019
- This will mitigate the risk to practices in this period of transition. The revised proposals amount to a 30% reduction in value full year and 12.5% pro rata for the last 5 months of the financial year.
- This provides time for practices to plan the transition to phase 3 of the LTS

Practices will also be formally notified that the Bristol Primary Care Agreement and South Gloucestershire Compact will cease in full from 31<sup>st</sup> March 2019 as this will be replaced by phase 3 of the Locality Transformation Scheme from 1<sup>st</sup> April 2019 which will be available across

BNSSG. These proposals have been developed with the support of the LES Review Steering Group and with the CCG Executive Team.

Practices across BNSSG will be provided with contracts for all enhanced services by the end of September 2018 for 2018/2019.

## **2. Financial resource implications**

As cover paper

## **3. Legal implications**

As cover paper

## **4. Risk implications**

As cover paper

## **5. Implications for health inequalities**

As cover paper

## **6. Implications for equalities (Black and Other Minority Ethnic/Disability/Age Issues)**

As cover paper

## **7. Consultation and Communication including Public Involvement**

As cover paper

## **8. Recommendations**

The PCCC is asked to approve the following recommendations:

- Practices are formally notified of the CCG's intention to extend existing Enhanced Services until 31<sup>st</sup> March 2019
- Practices in Bristol and South Gloucestershire are provided with a revised offer for the Bristol Primary Care Agreement and South Gloucestershire Compact for the period November 2018 to March 2019
- Practices are provided with contracts for all LES by the end September for 2018/2019

PCCC is asked to note the progress of the review of Local Enhanced Services in Appendix A.

**Report Author: Jenny Bowker, Head of Primary Care Development**  
**Report Sponsor: Martin Jones, Medical Director – Commissioning & Primary Care**

## **Appendices – Appendix A**

### **Glossary of terms and abbreviations**

<b>Local Enhanced Service</b>	Enhanced services are defined as primary medical services other than essential services, additional services or out-of-hours services. NHS England or CCGs commission these services across England.
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# Project Highlight Report



Bristol, North Somerset  
and South Gloucestershire  
Clinical Commissioning Group

## Primary Care

### Approach to commissioning Local Enhanced Services (LES) across BNSSG

#### Overall Summary

Report Date	23/07/18		
Project Name	Approach to commissioning Local Enhanced Services (LES) across BNSSG		
Report Author	Jenny Bowker – Head of Primary Care Development Heather Allward – Programme Officer		
Start Date	April 2018	End Date	April 2019
Overall Project Status	<b>On target</b>	Previous Project Status	Not set
Explanation of Project Status	Recommendations from desktop reviews approved at June Primary Care Commissioning Committee and work is underway to prepare for new service specifications for 2019/2020.		
Achievements for Current Period	<ul style="list-style-type: none"> <li>• Desktop review of existing enhanced services completed with Clinical Leads and Managerial Leads by 08.06.18.</li> <li>• Recommendations from desktop review approved at Primary Care Commissioning Committee (PCCC) on 26.06.18.</li> <li>• Presentation of review recommendations and discussion took place at each Membership meeting across BNSSG in July.</li> <li>• Work in progress to complete financial modelling of recommendations for the CCG and for the impact at practice level.</li> </ul>		
Lessons Learnt	<ul style="list-style-type: none"> <li>• Engagement at membership meetings has highlighted the need to clarify the in-year position and the need to understand the financial flows for practices.</li> <li>• Practices have recognised the need to develop an equitable offer across BNSSG.</li> </ul>		

## Tasks and Milestones

- Write to practices to confirm the position for local enhanced services for this financial year by 03.08.18 and formally give notice that the Bristol Primary Care Agreement (BPCAg) and South Gloucestershire Compact will cease from 1<sup>st</sup> April 2019 as we move to develop phase 3 of the BNSSG wide Locality Transformation Scheme.
- Write to practices to confirm in year reporting requirements for the period of October 2018 - March 2019 by 11.09.18.
- Financial appraisal to be completed for PCCC on 25.09.18.
- Develop FAQ for practices to answer common queries across BNSSG and to support September membership meetings.
- Contracts for 2018/19 to be issued to practices by 28.09.18.
- Contracting model to support locality delivery of enhanced services for April 2019 to be developed from learning from Improved Access to be recommended to Primary Care Operational Group (PCOG) then PCCC on 29.01.19.

### Near Patient Testing (NPT), Anticoagulation, Supplementary services

- Engagement at Drugs and Therapeutic committee in July and September for NPT.
- Develop new aligned specifications and tariff to be shared at PCOG in September and approved by PCCC on 25.09.18.
- Serve notice on existing contracts by 30.09.18 to give 6 months' notice in preparation for new specification 1<sup>st</sup> April 2019.
- Share new specifications with practices in October 2018.
- Practices invited to sign up to enhanced services in February 2019.

### Dementia

- Lead arrangements for dementia to be agreed by 17.08.18.
- Pathway scoping, financial modelling and development of BNSSG specification between September and November 2018.
- Membership engagement in November 2018.
- Review of final specification and proposals at PCOG on 10.01.19 and approval at PCCC on 29.01.19.

### DVT

- Pathway for patients presenting in general practice, specification in development in conjunction with providers.
- Commissioning proposal to be developed and approved at Commissioning Executive on 13.09.18.
- Mobilisation of new integrated BNSSG wide service between January and April 2019.

### Enhanced Services to be delivered at locality level from April 2019 (to be developed by January 2019)

This will include scoping the approach in support of the Locality Transformation Scheme Phase 3 which will incorporate the new BNSSG models for care homes with and without nursing and diabetes which were previously stand-alone local enhanced services

- Engagement with Locality Leadership Groups (LLGs) in September 2018.
- Engagement with locality provider vehicle leads and full membership in October 2018.
- Financial envelope and outline proposals to be shared at PCOG on 08.11.18, then PCCC on 27.11.18
- Review of proposals including new models of care (care homes with and without nursing; diabetes; and frailty) at Integrated Care Steering Group on 11.12.18.
- Review of final proposals at PCOG on 10.01.19 and approval at PCCC on 29.01.19.

**Minor Injuries**

- Complete analysis of both Minor Injury LES' by 03.09.18.
- Briefing to South Gloucestershire Health Oversight and Scrutiny Committee (HOSC) on 19.09.18 on out of hospital model, integrated localities and recommendations from the enhanced service review.
- Final recommendation on future of these local enhanced services to PCOG in September and for decision at PCCC on 25.09.18.
- Write to practices by 01.10.18 with the outcome of the decision from PCCC and engage with practices at October membership meetings.

**Risks**

	Mitigation
Practice uncertainty about the future of their income streams	<ul style="list-style-type: none"> <li>• Finance impact assessment to be undertaken at practice level.</li> <li>• Ongoing communication to membership meetings about outcome of the review and development of new offer for 1<sup>st</sup> April 2019.</li> <li>• Write to practices to confirm the position for local enhanced services for this financial year by 03.08.18.</li> </ul>
Locality model not ready to take on at scale provision	<ul style="list-style-type: none"> <li>• Agree framework and steps with Locality Providers to be ready to provide locality solutions</li> <li>• Timeline for development of LTS phase 3 included in highlight report includes opportunity for engagement with locality commissioning and provider leads and with the full membership.</li> <li>• LMC is able to provide advice to locality provider vehicles on developing indemnity agreements to support staff working across practices.</li> </ul>
Models of care are not fully developed and agreed to inform LTS phase 3.	<ul style="list-style-type: none"> <li>• Continue alignment between LES review steering group and key Healthier Together workstreams.</li> <li>• Ensure cross representation at LES review steering group.</li> </ul>

**Issues**

- Financial modelling of new services is dependent on the development of service specifications for 2019/20. Financial modelling data to be presented at PCCC in September will need to be updated once the work on the LTS phase 3 (including care homes with and without nursing, diabetes, frailty)

has concluded.